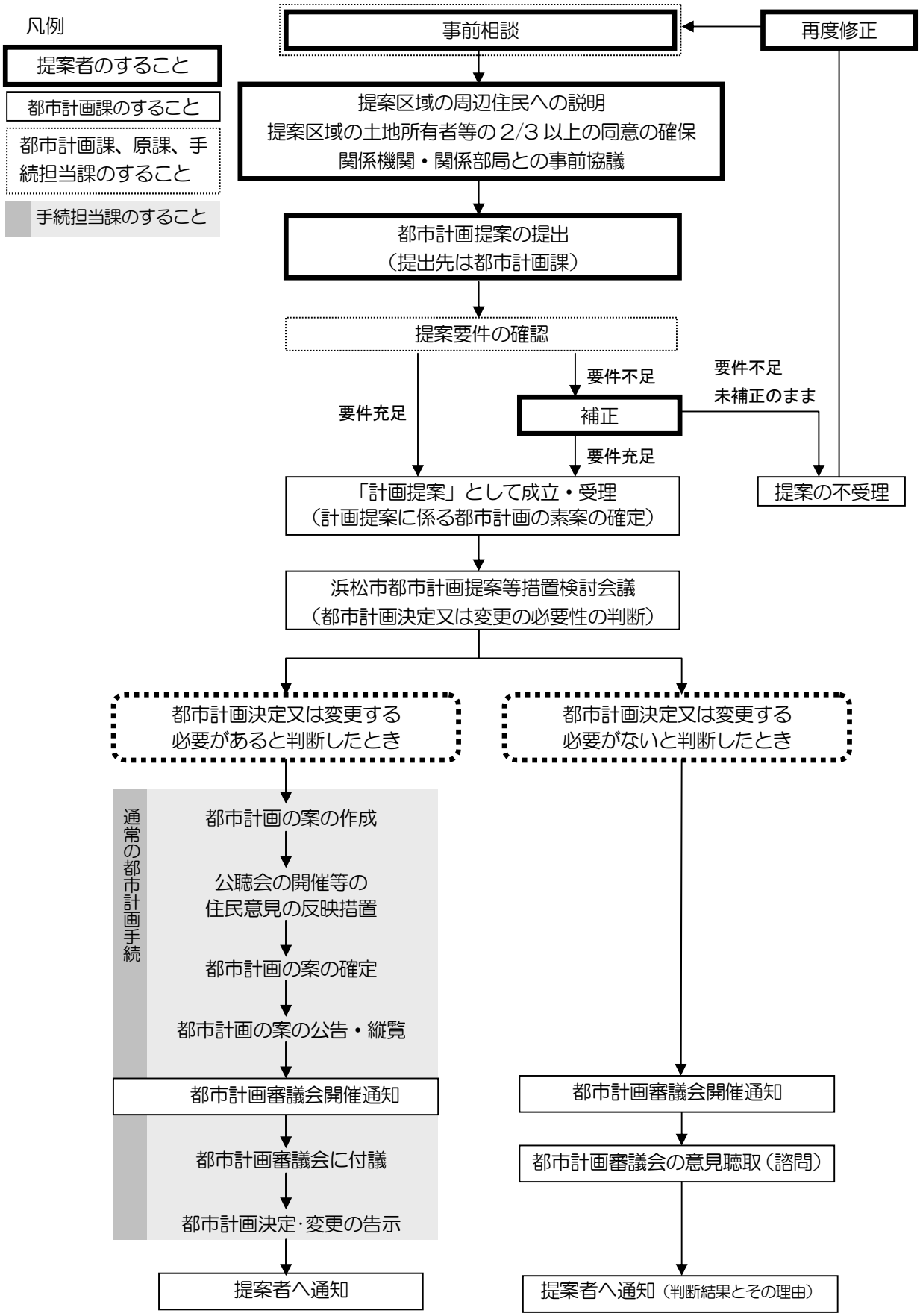都市計画提案制度の手続の流れ